

## Message Text

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C O N F I D E N T I A L MADRID 4261

STATE FOR S/S

E.O. 11652: GDS

TAGS: OVIP, SP (KISSINGER, HENRY A.)

SUBJECT: BRIEFING MATERIAL FOR SECRETARY'S VISIT

REF SECTO 186

### 1. SUBSTANTIVE AREAS THAT MAY BE COVERED BY SECRETARY:

#### A. JOINT DECLARATION OF PRINCIPLES

INITIALING OF THE JOINT DECLARATION BY THE SECRETARY WILL DISPLAY TO OUR NATO ALLIES THE IMPORTANCE WE ATTRIBUTE TO SPAIN'S ROLE IN WESTERN DEFENSE AND DO MUCH TO SATISFY SPAIN'S DESIRE FOR US RECOGNITION OF THEIR COMMON SECURITY INTERESTS AS A FIRST STEP TOWARD RENEWAL OF THE BASES AGREEMENT. THE SPANISH HAVE ASKED THAT THE JOINT DECLARATION BE FORMALLY SIGNED BY THE TWO HEADS OF STATE SIMULTANEOUSLY IN WASHINGTON AND MADRID AS SOON AS REASONABLY POSSIBLE AFTER THE APPROVAL BY THE SECRETARY AND FOREIGN MINISTER. KEY OBJECTIVE OF THE SECRETARY'S VISIT IS TO IMPRESS UPON THE SPANISH THAT, SINCE THE DECLARATION OF PRINCIPLES SATISFIES SPAIN'S DESIRE FOR A DECLARATION PARALLELING THE NATO DECLARATION, THEY SHOULD NOW MOVE AHEAD PROMPTLY TO EXTEND OR RENEW THE AGREEMENT OF FRIENDSHIP AND COOPERATION.

#### B. LAW OF THE SEA

PURSUANT TO STATE 146080, THE SECRETARY MAY WISH TO IMPRESS UPON THE SPANISH GOVERNMENT THAT OUR OBJECTIVE  
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OF THE RIGHT OF UNIMPEDED TRANSIT ON, UNDER AND OVER

STRAITS USED FOR INTERNATIONAL NAVIGATION REMAINS OF THE  
UTMOST IMPORTANCE TO OUR SECURITY INTERESTS. SPANISH  
OPPOSITION TO OUR POSITION IS NOT FULLY COMPATIBLE WITH  
SPAIN'S ASPIRATIONS TO A CLEARER EXPRESSION ON A MUTUAL  
SECURITY RELATIONSHIP. THE FOLLOWING POINTS COULD USEFULLY  
BE MADE TO SPANISH OFFICIALS: (1) SUCCESSFUL RESOLUTION  
OF THE STRAITS ISSUE IS A KEY TO ANY LOS TREATY THE US  
AND MOST OTHER MARITIME NATIONS COULD ACCEPT; (2) THE  
MOBILITY OF US VESSELS, AIRCRAFT AND SUBMARINES IN INTER-  
NATIONAL STRAITS IS A BASIC SECURITY INTEREST OF THE US  
AND ESSENTIAL TO THE MAINTENANCE OF ITS TIES WITH ITS  
FRIENDS (3) WHILE THE US IS PREPARED TO WORK WITH  
SPAIN FOR MARITIME TRAFFIC SAFETY AND POLLUTION CONTROL,  
IT CANNOT SUBJECT THIS MOBILITY TO FOREIGN CONTROL OR  
INTERFERENCE.

C. MOSCOW SUMMIT

A DISCUSSION BY THE SECRETARY ON THE MOSCOW SUMMIT WOULD  
BE WELL RECEIVED BY THE FOREIGN MINISTER AND HIS ASSOCIATES  
BECAUSE THE SUMMIT DEALT WITH SECURITY MATTERS OF GENERAL  
INTEREST: BECAUSE A SIMILAR BRIEFING WAS GIVEN TO NATO  
MEMBERS; AND BECAUSE THE DISCUSSIONS COVERED CSCE, IN  
WHICH SPAIN IS AN ACTIVE PARTICIPANT. IN REVIEWING THE  
MOSCOW CONFERENCE, THE SECRETARY MAY WISH TO HIGHLIGHT THE  
DISCUSSIONS OF CSCE, TAKING SPECIAL NOTE OF THE US APPROACH  
ON MEDITERRANEAN ISSUES AND RECOGNIZING THE CLOSE CONTACTS  
BETWEEN SPANISH PARTICIPANTS AND OTHER WESTERN DELEGATIONS.

D. DISCUSSIONS OF THE BRUSSELS MEETINGS

BECAUSE OF SPAIN'S CONTINUING INTEREST IN NATO MATTERS,  
THE FOREIGN MINISTER WOULD ALSO PRESUMABLY WELCOME THE  
SECRETARY'S APPRAISAL OF THE PRESIDENT'S VISIT TO  
BRUSSELS AND HIS OWN POST-SUMMIT DISCUSSIONS WITH THE  
NATO ALLIES IN BRUSSELS. THE SECRETARY MAY WISH TO  
COMMENT AS APPROPRIATE ON THE FUTURE DIRECTION OF THE  
ALLIANCE FOLLOWING ITS 25TH ANNIVERSARY AND TO STRESS  
CONTINUING US SUPPORT FOR MEASURES TO BRING ABOUT CLOSER  
ASSOCIATION BETWEEN SPAIN AND NATO.

E. TOUR D'HORIZON

IF TIME PERMITS DURING THE WORKING SESSION, THE FOREIGN  
MINISTER WOULD LIKE THE SECRETARY'S VIEWS ON THE GENERAL  
WORLD SITUATION, WITH SPECIAL REFERENCE TO THE MEDITERRANEAN,  
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MIDDLE EAST AND ATLANTIC AREAS. THE SECRETARY MAY  
WISH TO REVIEW RECENT DEVELOPMENTS AND SEEK THE FOREIGN  
MINISTER'S OWN VIEWS ON THEM.

E. COUNTERVAILING DUTIES

WE DOUBT THAT THIS ISSUE WILL BE BROUGHT UP BY THE  
SPANISH IN THIS MEETING, BUT IT MIGHT. WE NOW HAVE  
INDICATION THAT THEY HAVE DECIDED TO PROTEST OUR  
DECISION TO IMPOSE COUNTERVAILING DUTIES OF ABOUT

3 PERCENT ON SHOES AND OLIVES RATHER THAN TO ADJUST  
BY REDUCING THEIR REBATES BY CORRESPONDING AMOUNTS  
AS PREVIOUSLY SEEMED THE POSSIBLE OUTCOME.  
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